

Science Meets Regions



#EUSci4Regio

26 FEB 2019 · Centro de I+D Jerónimo de Ayanz (UPNA)

 Calle Tajonar, 22, 31006 Pamplona



Working session on good practices on waste prevention

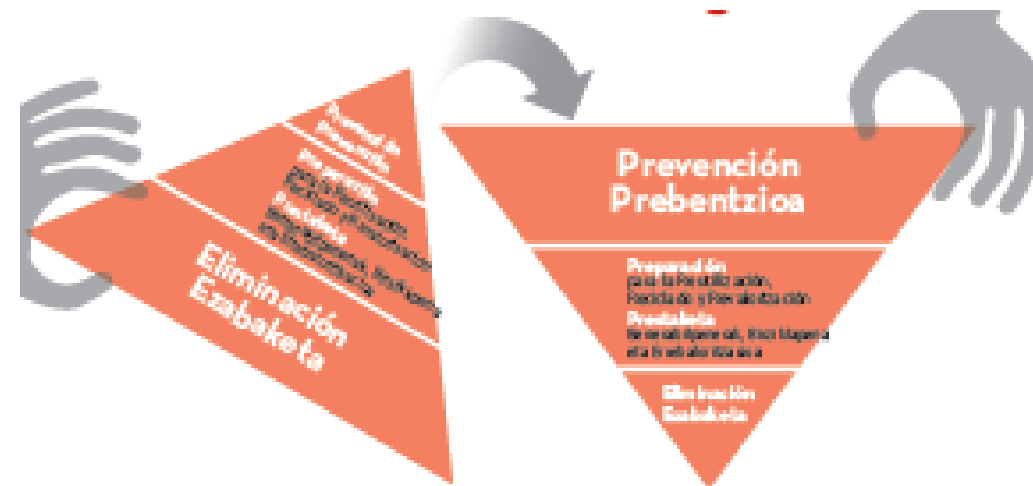
The new Act on waste and its taxation of Navarra

Nafarroako Gobernua
Landa Garapeneko, Ingurumeneko
eta Toki Administrazioako Departamentua



Gobierno de Navarra
Departamento de Desarrollo Rural,
Medio Ambiente y Administración Local

REGIONAL LAW 14/2018 of 18 June on Waste and its Taxation NAVARRA, June 2018.





**Plan de Residuos
de Navarra**
2017-2027
**Nafarroako
Hondakinen Plana**

This is the first law in this area in Navarra and it is one of the key instruments of the Navarra Waste Plan 2017-2027. The Law is directed at achieving the objectives of the plan, driving the circular economy and helping to combat climate change. Its objectives and goals reflect clear commitments and active measures for the prevention of waste, and it is based on financial instruments and organisational management measures.

AN INNOVATIVE LAW TO



Prevent, with measures to produce less waste



Implement high-quality separate waste collection, particularly with regard to **organic matter**



Establish a new taxation system, that penalises waste sent to landfill and creates a waste fund



A shared and coordinated governance

From waste to resource
with the circular economy

The best waste is that
which is not produced

PREVENTION MEASURES




Ensure the effective application of the waste management hierarchy through the following specific prevention measures:

- Creation of an **Office for waste prevention and the promotion of the circular economy**, in order to drive, assess and manage the actions contemplated in the Navarra Waste Plan, directed at waste prevention and the promotion of the circular economy. Promoted and headed by the Government of Navarra, the Office currently comprises the Waste Consortium of Navarra, the Environmental Management of Navarra and the Association of Municipalities of the District of Pamplona, and counts on the collaboration of waste management companies and entities. In the future, the Navarra Public Entity for Waste and the waste managers will also be part of the Office.



PREVENTION MEASURES



 The progressive elimination of disposable packaging and products.

PROMOTION OF OTHER MANAGEMENT SYSTEMS



Furthermore, in order to ensure that the waste management hierarchy is applied, the Public Administration of Navarra shall promote the reuse, high-quality recycling and recovery of packaging materials, for which the Government may agree, in addition, on the **Deposit, Return and Refund System**, through authorised managers.

MANAGEMENT MEASURES



This sets out the household and commercial waste collection and management objectives for the Navarra Waste Plan 2017-2027, establishing for year 2027:

-  **Packaging reuse objectives.** The minimum objectives for the reuse of packaging are established on the HORECA (Hotels, Restaurants and Catering) channel, for year 2028, for certain packaging and drinks (e.g. 80% of packaging for beer or 70% for soft drinks).
-  **Organic matter.** To promote the universalization of separate bio-waste collection, which shall be mandatory in Navarra from 1 January 2022 onwards, targeting the separate collection of 70%, with a 10% share of improper waste, primarily for composting, or otherwise for biomethanation.
-  **Preparation for reuse and recycling.** The amount of household and commercial waste (paper, metals, glass, plastic, bio-waste and other recyclable components), directed at preparation for reuse and recycling must at least reach 75%.
-  **Landfilling of household and commercial waste.** A maximum of 25% of household and commercial waste shall be landfilled.

EXEMPLARY PUBLIC ADMINISTRATION

THE PUBLIC ADMINISTRATION SHALL SET AN EXAMPLE:

- Promoting green public procurement.
- Prevention, by minimizing non-reusable packaging.
- Waste management plans in public buildings.



SHARED, COORDINATED GOVERNANCE

*The boat can move forward if
everyone pulls in the same direction*

SHARED GOVERNANCE:

- A Public Entity within 6 months, to replace the Consortium.
- Comprising the Government and Local Entities, on a voluntary basis.
- Duties: advisory services, coordination, campaigns, central purchasing body and tax management, advisory services for the allocation of the Waste Fund.



A NEW TAXATION SYSTEM

*We're turning around the current
waste management system*

IMPLEMENTATION OF ENVIRONMENTAL TAXATION:

To discourage landfilling, encourage prevention and high-quality separate collection, with 2 instruments:


- **Landfill disposal tax for entities and managers disposing of waste in Navarra. It will come into effect on 1st July 2018 and the revenue will go to the Waste Fund.**
 - **Waste Fund: to finance measures and actions included in the Plan and the Law.**
 - It shall be financed by the revenue from the tax + sanctions + General Budget of Navarra + others.
 - The Department of the Environment shall be responsible for allocating the Fund, subject to consultation with the Entity.
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AT THE FOREFRONT OF EUROPEAN REGULATIONS

Its objectives are ahead of those foreseen in European regulations: two years ahead of the mandatory Separate collection of organic matter and up to ten years in the case of plastic recycling.

The Regional Law on Waste and its taxation is consistent with European regulations, getting ahead of the latter in some of its objectives:

 The mandatory **separate collection of organic matter is two years ahead of the Waste Directive (DIR)**⁴: in Europe, this is set for 31st December 2023, while in Navarra the Regional Law on Waste (LFR) shall be mandatory from 1st January 2022.

**Implementation
of the separate
collection of
organic matter**

2016	2022		2023	
Current sit. Navarra	DIR	LFR	DIR	LFR
51%		100% 1 January	100% 31 December	

 The **preparation for the reuse and recycling of domestic waste exceeds the EU targets by 10% and is eight years ahead**. European countries⁵ must be ready to **reuse and recycle** 55% in 2025, 60% in 2030 and 65% in 2035, while Navarra has set a target of 75% for 2027.

**Readiness
for reuse
and recycling**

2016	2025		2027		2030		2035	
Current sit. Navarra	DIR	LFR	DIR	LFR	DIR	LFR	DIR	LFR
37%	55%			75%	60%		65%	

*A law with consensus and the participation of stakeholders.
Six months of participation: 390 inputs by 76 entities and
private individuals and more than one year's work*



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